

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 TRSE-00

MBFR-03 SAJ-01 H-02 NSC-10 SS-15 ACDA-19 IO-12 OIC-04

RSR-01 /143 W

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P 272150 Z APR 73

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 9899

SECDEF WASHDC PRIORITY

INFO ALL NATO CAPITALS 2908

USNMR SHAPE

USDOCOSOUTH

USLOSACLANT

USCINCEUR

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

AMEMBASSY VIENNA PRIORITY

S E C R E T USNATO 2100

E. O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: APRIL 27 NAC ON GUIDANCE TO AD HOC GROUP

HELSINKI FOR USDEL MPT

VIENNA FOR USDEL MBFR IMMEDIATE

REF: A) USNATO 2087 B) USNATO 2065

SUMMARY: UK CHARGE SAID LONDON HAD NOT APPROVED AD REF TEXT
FROM APRIL 26 SENIOR POLADS MEETING. HE PROPOSED SUPPRESSION
OF SUB- PARA ASKING AD HOC GROUP TO PROBE EAST ON AGENDA,
AND ADDITION OF NEW FINAL PARA TO EFFECT THAT THERE SHOULD
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BE NO FURTHER " PARTIAL" AGREEMENTS IN VIENNA WITHOUT SECURING
ALLIED OBJECTIVE OF EASTERN COMMITMENT TO NEGOTIATIONS.
OTHERS, ACCEPTED UK ADDITION ON CONDITION THAT AGENDA PROBE
MAINTAINED. AT REQUEST OF CANADIAN AND NETHERLANDS REPS,
PROVISION WAS ALSO ADDED THAT FURTHER AGREEMENTS IN VIENNA

SHOULD BE APPROVED BY NAC. SYG AUTHORIZED TRANSMISSION OF GUIDANCE TO AHG, AS REVISED BY NAC, AND STRESSED ITS CONFIDENTIALITY.
END SUMMARY

1. SYG SAID COMPROMISE IN APRIL 26 SPC DRAFT GUIDANCE WAS DELICATE, AND HE HOPED IT COULD STAND. THOMSON (UK) REGRETTED THAT HE HAD INSTRUCTIONS TO CALL FOR FURTHER AMENDMENTS. SOVIETS WERE NOW AGAIN TALKING ABOUT BRINGING NEUTRALS INTO NEGOTIATIONS, AND UK FEARED THAT ALLIED POSITION WOULD BE FURTHER ERODED IF THERE WERE OPPORTUNITIES FOR SOVIETS TO BARGAIN ON AGENDA IN EXCHANGE FOR COMMITMENT TO DATE AND PLACE FOR NEGOTIATIONS. THOMSON CALLED FOR SUPPRESSION OF PARA C (1) IN TEXT IN REF B AND CIRCULATED PROPOSED ADDITIONAL FINAL PARA, TEXT AS FOLLOWS:

" THE COUNCIL AGREES THAT ALL FURTHER AGREEMENTS AT VIENNA SHOULD BE AD REFERENDUM TO A FINAL PACKAGE AND THAT IT SHOULD BE BORNE IN MIND THAT THE HIGHEST PRIORITY IN TERMS OF WESTERN OBJECTIVES SHOULD BE TO SECURE AGREEMENT TO A DATE, PLACE AND DESCRIPTION OF THE SUBSTANTIVE NEGOTIATIONS."

2. MENZIES (CANADA) OPPOSED DROPPING PARA C (1), BUT SAID THAT HE COULD ACCEPT THRUST OF NEW UK PARA. BECAUSE OF LINKAGE OF MBFR AND CSCE, HE THOUGHT IT SHOULD ALSO BE SPECIFIED THAT FUTURE " PACKAGE" AGREEMENTS SHOULD BE REFERRED BACK TO NAC BY AHG. HE SUGGESTED ADDITION OF " APPROVED BY THE COUNCIL" AFTER " PACKAGE" IN UK PROPOSAL.

3. RUMSFELD (U. S.) ASKED FOR CLARIFICATION OF UK' S NEW PROPOSED PARAGRAPH. THOMSON SAID OBJECTIVE TO ENSURE THAT ALLIES GET WHAT THEY WANT AS PART OF ANY PACKAGE DEAL. THERE SHOULD BE NO FURTHER PARTIAL AGREEMENTS, IN WHICH THE SOVIETS GOT WHAT THEY WANTED WITHOUT ALLIES GETTING " ANYTHING."

4. BAL (BELGIUM) OBSERVED THAT GOB DOES NOT WANT AGENDA
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PROBE TO BE EITHER LONG OR DEEP, AND HE WAS THEREFORE PREPARED TO ACCEPT BOTH UK AMENDMENTS. (BAL LATER ADDED THAT NEGOTIATORS SHOULD BE THINKING ABOUT FORMULATING COMMUNIQUE EVEN BEFORE THE END OF THEIR PROBE ON THE AGENDA.)

5. BUWALDA (NETHERLANDS) OFFERED COSMETIC CHANGES IN PARA A OF TEXT IN REF B WHICH WERE ACCEPTED WITHOUT DISCUSSION. RE SECOND SUB PARA, BUWALDA SAID HE ASSUMED THAT COUNCIL AGREED THAT PHRASE " SUBJECT TO THE POSSIBILITY OF A CHANGE IN THE STATUS OF HUNGARY" MEANT NO MORE THAN THAT THIS POSSIBILITY SHOULD NOT BE RULED OUT, IF IT COULD BE MUTUALLY AGREED BETWEEN EAST AND WEST. THERE WAS NO DISAGREEMENT. RE THIRD SUB PARA, IT SHOULD NOT BE NECESSARY TO HOLD UP PLENARY MEETINGS UNTIL ALL TRANSLATIONS HAD BEEN COMPLETED AND AGREED. RE PARA C (2), NETHERLANDS UNDERSTOOD " SUBJECT TO CONTINUING

COUNCIL REVIEW" TO APPLY TO DETERMINATION OF WHAT " REASONABLE PERIOD OF TIME" WOULD BE. BUWALDA SAID THAT NETHERLANDS COULD NOT ACCEPT ANY VERSION OF ANY NEW UK PARA UNLESS PARA C (1) OF TEXT IN REF B WERE RETAINED.

6. ITALIAN AND GREEK REPS ALSO STATED THAT THEY COULD ACCEPT

UK ADDITION IF PARA C (1) WERE RETAINED, AND UK REP SAID HE COULD ACCEPT THIS COMPROMISE.

7. NETHERLANDS REP AT THIS POINT OFFERED EMENDMENTS TO NEW UK PARA WHICH NOW APPEARS IN FINAL TEXT IN REF A.

8. BOSS (FRG), WHO HAD PREVIOUSLY REMAINED SILENT, SAID THAT FRG POSITION WAS SAME AS UK' S. ALLIES WERE NOT IN GOOD SHAPE TO PROBE ON AGENDA FOR TWO REASONS: MANY POINTS OF SUBSTANCE COVERED BY AGENDA WERE STILL DISAGREED AMONG ALLIES; AND DISCUSSION OF DATE FOR CSCE HAD NOT REACHED STAGE WHERE ALLIES COULD INVOKE LINKAGE. IF ALLIES BROUGHT UP AGENDA TOPIC ON " AREA", SOVIETS WOULD SEEK TO DEFINE REDUCTION AREA EXCLUDING HUNGARY. IF THEY BROUGHT UP " PHASING" AND " STABILIZING MEASURES", SOVIETS MIGHT PRESS TO ELIMINATE THOSE ESSENTIAL POINTS. RESPONDING TO DUTCH POINT THAT CONVENING OF PLENERIES IN VIENNA NEED NOT AWAIT AGREED TRANSLATIONS, BOSS SAID FRG COULD NOT AGREE.

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9. SYG REASSURED BOSS THAT DUTCH REP WAS ONLY EXPRESSING NATIONAL POINT OF VIEW, AND THAT NAC HAD NOT GIVEN CONSENT TO IT. HE ASKED WHETHER FRG DESPITE MISGIVINGS COULD AGREE WITH TEXT OF GUIDANCE TO AHG AS DEVELOPED UP TO THAT POINT IN NAC. BOSS ACQUIESCED, BUT ASKED BUWALDA THAT " PARTS OF AN OVERALL PROGRAM" IN HIS AMENDMENTS TO NEW UK FINAL PARA WAS INTENDED TO MEAN. BUWALDA REPLIED THAT PHRASE WAS DRAWN FROM DESCRIPTION OF AGENDA IN PARA 12 OF GUIDELINES AND AGENDA PAPER. HE NOTED THAT GUIDANCE CABLE SHOULD BE SENT AS SOON AS POSSIBLE, SINCE NETHERLANDS AND U. S. MBFR REPS HAD PLANNED LUNCHEON MEETING WITH SOVIET REPS TOMORROW (APRIL 28).

10. SYG TOOK IT THAT ALL WERE NOW AGREED ON TEXT OF GUIDANCE TO AHG, AND THAT IT SHOULD BE SENT AT ONCE. HE STRESSED THAT IT WAS ESSENTIAL THAT THERE SHOULD BE NO LEAKS BEFORE SOVIETS WERE APPROACHED IN VIENNA. CONSEQUENCES OF ANY LEAKS WOULD BE " VERY UNFORTUNATE."
RUMSFELD

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SECDEF INFO ALL NATO CAPITALS
USNMR SHAPE
USDOCOSOUTH
USLOSACLANT
USCINCEUR
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